

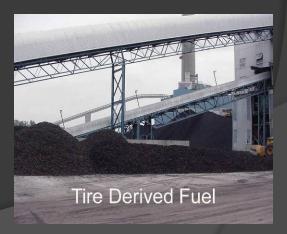
### **WASTE TIRE REPORT**

Waste Tire Program CY 2012
A Report to the General Assembly

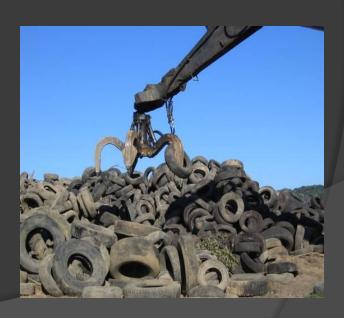
- Introduction
  - Introduction
  - Background
  - Waste Tire Working Group
- Fee Effectiveness
  - Successes
    - Amnesties
    - County Grants
    - Orphan Tire Piles
    - Health Benefits



- Fee Effectiveness (Con'td)
  - Challenges
    - Fiscal
    - Disposal
    - Tire Derived Fuel
  - Receipts
  - Expenditures
  - Cost Issues



- Developing Markets
  - Generation
  - Markets
  - TDF
  - Ground Rubber
    - Auto
    - Asphalt



- Extend Fee Past 2014?
- County Tire Disposal
- Other Issues





## Introduction and Background

Introduction and Background

### Introduction



#### KRS 224.50-872



- Report to the General Assembly
  - No later than January 15 each year
  - Effectiveness
    - Developing markets
    - Revenue generated
    - Extension of the fee
    - Generation
    - Disposal
    - Orphan piles
    - Cost of disposal by counties

Introduction and Background

## Background



### Background

- 1990: HB 32
  - \$1 per tire fee
  - Exemption for "Recycling"
  - 100,000s tires in piles awaiting markets
- 1998: Revised
  - No "exemption"
  - Bonding
  - Report to legislature



### Background

- 2002, 2006
  - Four year extension for \$1 per tire fee
- 2010, 2012
  - Two year extension as part of budget bill
- Sunsets July 1, 2014





Introduction and Background

## Waste Tire Working Group

### Waste Tire Working Group (WTWG)

- Established 2011 by HB 433
- Provide advice to the cabinet
- KRS 224.50-855
- Amended in 2012 by HB 518 to add:
  - County Judge-Executive
  - Mayor
  - Retail sales representative



### Waste Tire Working Group (WTWG)

- Members
  - Director, Division of Waste Management
  - Manager, Recycling and Local Assistance Branch
  - Department of Agriculture representative
  - Two Solid Waste Coordinators of Kentucky (SWaCK) representatives
  - Mayor
  - County Judge-Executive
  - Retail sales representative

### Waste Tire Working Group (WTWG)

- 2012
  - Revised fact sheets
  - See

http://waste.ky.gov/RLA/Waste%20Tires/Pages/WasteTireWorkGroup.aspx

- 2013
  - Familiarize new members with program
  - Evaluation of program





The Effectiveness of the Waste Tire Fee in Funding Implementation of the Program in 2012

### Fee Effectiveness

Fee Effectiveness

## Successes



#### Amnesties

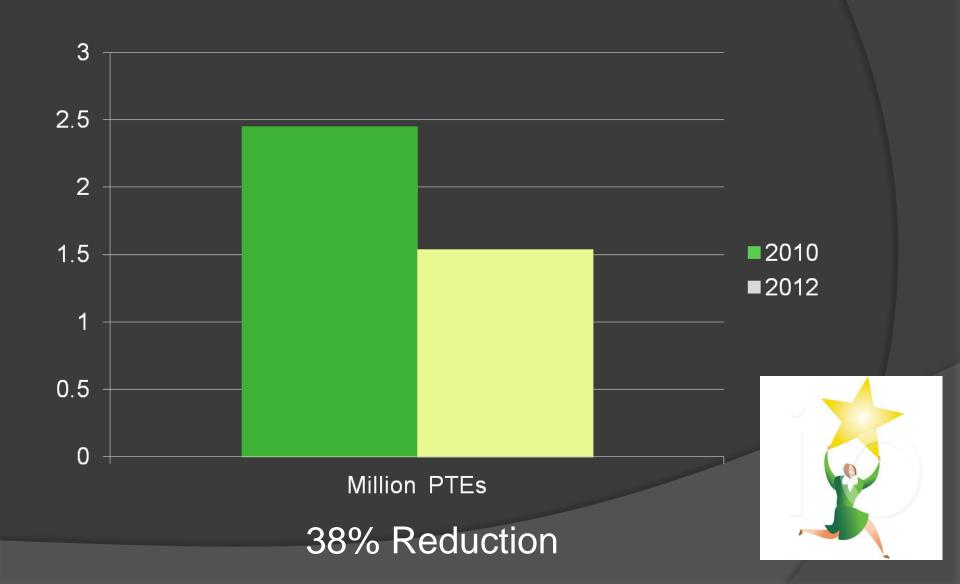
- Removed 19.0 M Passenger Tire Equivalents (PTEs) since 1998
- Costs \$18.9 M
- If the USS Nimitz aircraft carrier was used to transport these tires it would take 33 loads.

#### Amnesties

- Reduced Number of Tires:
  FY 2012 ADDs:
  - Purchase
  - Cumberland Valley
  - KIPDA
  - Barren River
  - Green River
  - Pennyrile
  - Fall 2012, FY 2013 ADD:
    - Bluegrass



#### Amnesties: Reduced Number of Tires



#### **Small Grants to Counties**



- \$3,000 Grants for Piles
  - Disbursed \$336,000
  - 112 Counties spent \$259,484 along with state monies for this program
  - Recycled 252,883 PTEs
  - Counties returned unspent portion
  - Counties reported spending \$74,357 of their own money

### Orphan Tire Piles

West Point, Hardin Co., pile awaits clean-up. *EEC photo* 



FY 2012 Pile Remediation:			
County: Site			
Bracken: Mini Farms	15,575	\$14,625	\$0.94
Anderson: Walker	23,862	\$22,406	\$0.94
LaRue: C. T. Walker	14,008	\$13,154	\$0.94
Meade: Ball Farm	3,486	\$3,273	\$0.94
Subtotal 2012			
Remediation	56,931	\$53,458	\$0.94



#### Orphan Tire Piles



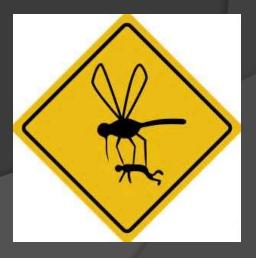
- 1990s Simpson County Crumb Rubber
  - Used KY Pride Fund
    - o 804,728 PTEs.
    - \$814,483



#### Health Benefits

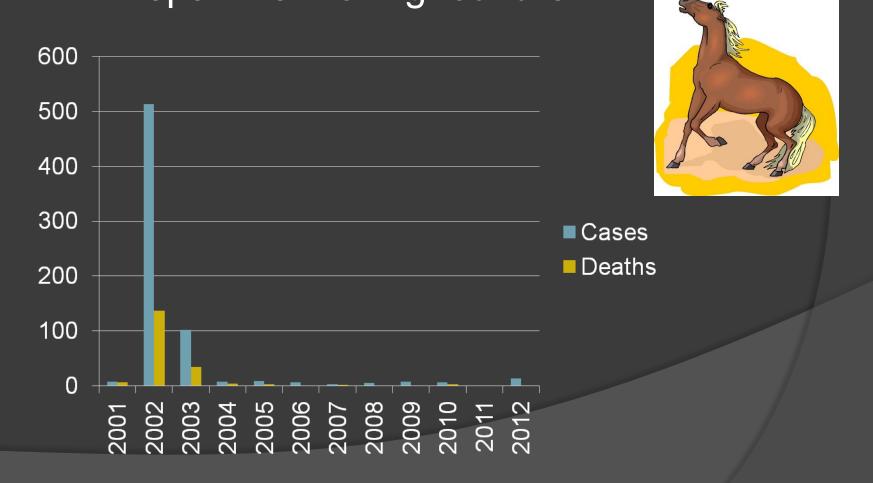
West Nile virus remains low, per CHFS

Report on West Nile Virus		
Year	Cases	
2008	3	
2009	2	
2010	3	
2011	4	



#### Health Benefits

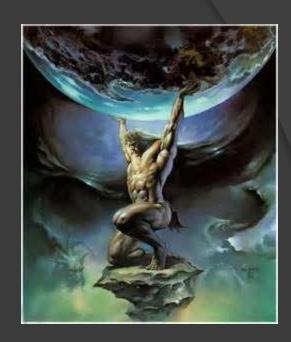
 Equine West Nile virus remains low, per KY Department of Agriculture



Fee Effectiveness

## Challenges





#### Fiscal Issues:

- Retailers:
  - May collect disposal fees, and then wait until next amnesty
  - Some give tires to unpermitted hauler
- Amnesties:
  - Handle 20-30% waste tires, 80-70% private
  - If private markets decrease, amnesties cannot handle increase

#### Fiscal Issues:

- Retailers:
  - May charge up to \$3.00-3.50 to discourage customers from surrendering tire. Later may be found in tire dump or legally at amnesty.



#### Fiscal Issues:

- Dept. of Revenue:
  - Receives \$50,000 per year flat fee
  - Not enough to collect tire fee (<1 person)</li>
  - No incentive, like a %, to recover tire fee
  - Recovers 76% of available fee



#### Tire Disposal:

- Auto Salvage Yards:
  - Place tires in body before crushing
  - Some may take to amnesties or dump
- Landfilling
  - Less expensive to shred once and landfill than recycle: Approximately \$0.50 landfill vs. \$1.00 recycle at the gate of the processor (\$1.00-1.50 vs. \$1.50-2.00 at retailer).
  - 14 states have banned all tires and tire shreds from landfills

- Tire Derived Fuel (TDF):
  - Loss of market (TDF users):
    - Processors pile up tires
    - Exceed bond
    - Decreasing fire lanes
    - NOVs issued



#### Tire Derived Fuel (Con'td):

- King Tire Recycling Fire:
  - \$100,000 Bond
  - Cabinet removed 1,086,721 PTEs
    - 558,381 used by landfill owner in construction
    - 528,340 disposed due to contamination
  - Cost Waste Tire Trust Fund \$649,050
  - Cost Hazardous Waste Management Fund \$298,402
  - Personnel cost General Fund \$14,733
  - Total taxpayer cost \$862,185 or \$0.79 per PTE





"Employees of King Tire Recycling work to move equipment away from a blaze which broke out in the processing facility" according to Janie Slaven of the McCreary County Record who took this picture that appeared in the August 23, 2012 edition.







The cabinet contractor PECCO, Inc. places cover soil on the waste tires (EEC photo).





Before and after clean-up at King Tire (EEC photo).



Fee Effectiveness

# Receipts



# Fee Receipts

Tire Fee Receipts				
FY	\$			
2006	2,698,852			
2007	2,690103			
2008	2,734,918			
2009	2,590,443			
2010	2,621,464			
2011	2,621,464			
2012	2,591,606			



Revenue recovers 76% of available fee



Fee Effectiveness

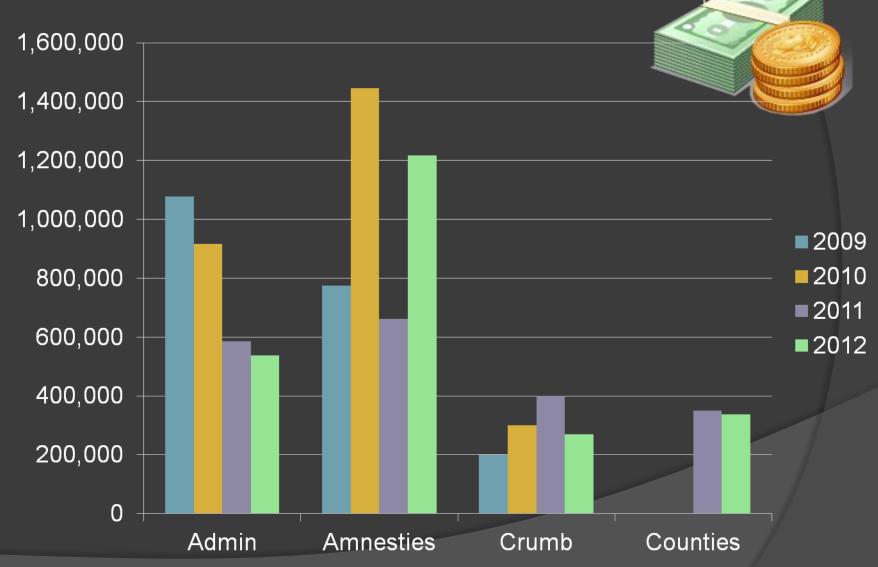
# Expenditures

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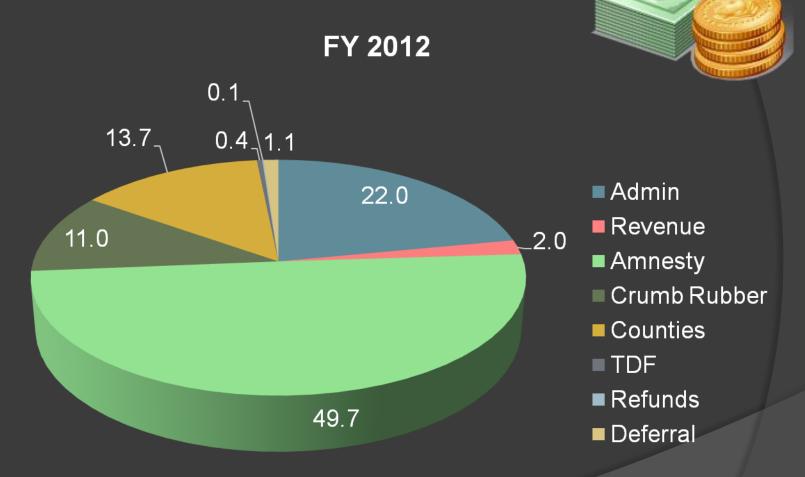


Expenditures in \$						
FY	2009	2010	2011	2012	Total	
Admin.	1,076,913	917,224	584,934	537,604	3,116,675	
Revenue	50,000	50,000	50,000	50,000	200,000	
Amnesties	774,776	1,445,838	660,641	1,216,251	4,097,506	
Rub. Grants	199,458	299,954	400,000	269,547	1,168,959	
Counties			351,000	336,000	687,000	
TDF	785	20,491		8,788	30,514	
Davis	23,940				23,940	
Refunds	1,189	1,919	4,340	3,255	10,703	
Deferral				25,900	25,900	
TOTAL	2,127,061	2,735,876	2,050,915	2,447,345	9,361,197	

# Expenditures in \$



## Expenditures in %



Fee Effectiveness

#### Cost Issues



#### Costs:

- One processor has approximately 1.9 million PTEs accumulated
  - If fire occurs, cost to remediate could exceed \$3.0 M
- \$50,000 annual payment to Revenue

Change from cabinet administrative cost to

expenditure



Effectiveness of the Waste Tire program in Developing Markets for Waste Tires

#### Markets



Markets

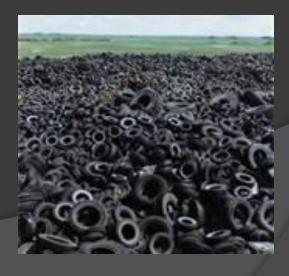
## Generation



#### CY 2011 Generation

Number of KY Tires based on U.S. Generation					
	M Tires		M PTEs		
	U.S.	KY (1.5%)	U.S.	KY (1.5%)	
Replacement	243.9	3.7*	336.1	5.0	
Salvage	24.4	0.4	33.6	0.5	
Total	268.3	4.1	369.7	5.6	

<sup>\*</sup> Subject to \$1 per tire fee less 5% internet sales, or \$3.5 M





Markets

CY 2012 Markets

#### CY 2012 Markets

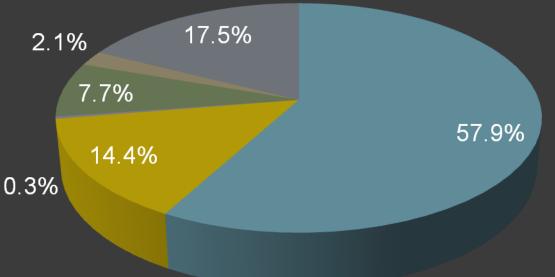


Kentucky Waste Tire Markets (Tons)								
		Recycled				Storage	Disposal	Total
	TDF	Crumb	Civil Eng.	Resale	Subtotal			
In-state	19,960	3,735	0	3,850	27,545	1,025	8,695	37,265
Out-of- state	0	0	171	0	171	0	0	171
Amnesties	8,850	3,450	0	0	12,300	0	0	12,300
TOTAL	28,810	7,185	171	3,850	40,016	1,025	8,695	49,736
Percent	57.9%	14.4%	0.3%	7.7%	80.5%	2.1%	17.5%	100.0%

#### CY 2012 Markets

2012

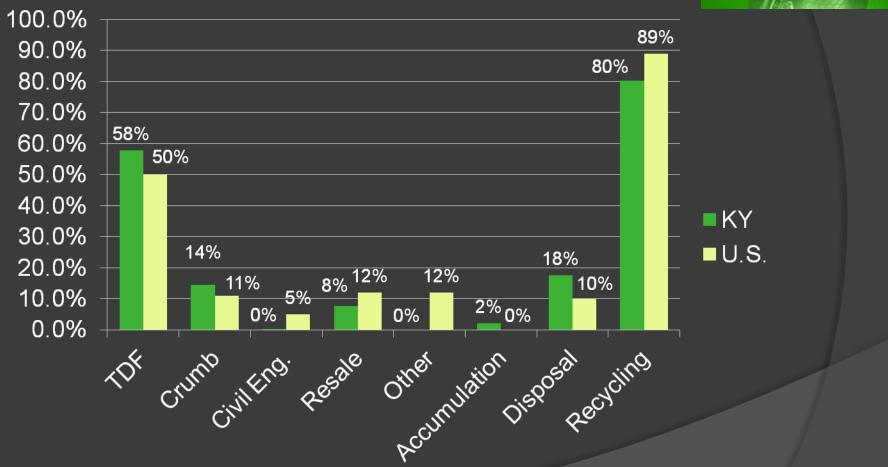




- TDF
- Crumb
- Civil Eng.
- Resale
- Accumulation
- Disposal

#### CY 2012 Markets

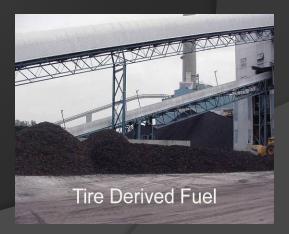




Note: U.S. Recycling dropped to 81.6% for 2011 "Softening scrap tire market prodding industry to adapt", *The Tire Business*, May 30, 2013

Markets

#### Tire Derived Fuel



#### TDF Market Development

In-State TDF Use (PTEs)					
Company	2011	2012			
Kosmos/CEMEX	1,116,800	1,295,000			
OMU	358,000	362,000			
NewPage	218,200	410,000			
TOTAL	1,693,500	2,067,000			

8% increase from 2011 to 2012

72% In-state 28% Out-of-state

Kosmos: http://www.courier-

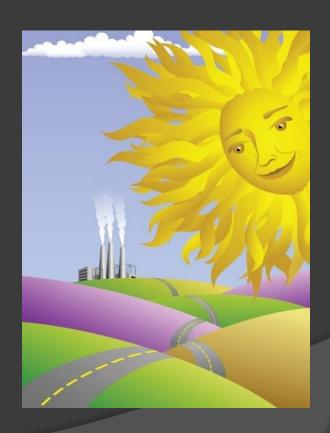


- Cabinet submitted letter to PSC in support of East Kentucky Power Cooperative (EKPC) use for fuel adjustment clause for possible TDF use
- EKPC could use 1.4-2.8 M PTEs per year based on 2-4% TDF



#### TDF Emissions:

- Saves 7,000 T CO<sub>2</sub> annually statewide
- Saves 37% NO<sub>x</sub> annually at CEMEX/Kosmos



Markets

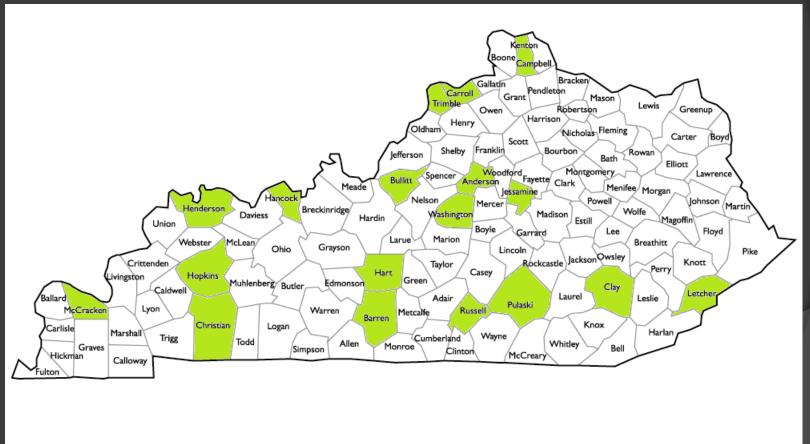
#### **Ground Rubber**



- Ground Rubber Market Development:
  - Has increased from zero in 1998 to 768,500
     PTEs in 2012
  - Past to present:
    - EEC awarded 315 grants totaling \$6.8 M since FY 2004
    - Awarded 20 grants for \$300,854 in FY 2012



# FY2012 Crumb Rubber Grant Recipients



#### Future Ground Rubber Market Development:

- Future:
  - Focus on automotive parts since state is third in U.S. automotive employment
  - Rubberized asphalt
    - Use of hybrid (polymer + rubber) in open graded friction course reduces hydroplaning
    - Open-graded overlays find increased pavement strength, longevity and drivability

Michelin Boulevard Anderson County, SC (EPA WTWG 2010)



Should the fee be extended beyond June 30, 2014?

## Extending the Fee?



- States that discontinued program:
  - Reappearance of illegal tire dumps and fires
  - Legislature faced with huge remediation costs

Los Reales LandfillTire Fire Tucson AZ1989 Rick Wiley



Cost of tire disposal by counties

## **County Disposal Costs**



## Cost of Tire Disposal

- Recycling: Approximately \$1.50-2.00 at retailer
- Disposal: \$1.00-1.50





## County Costs (Con'td)

- \$3,000 Grants made available
- PRIDE fund used to pick up tires along roadways



#### Other Issues



## Waste Tire Receipt

Close the loop: Require a copy to be returned from processor to retailer

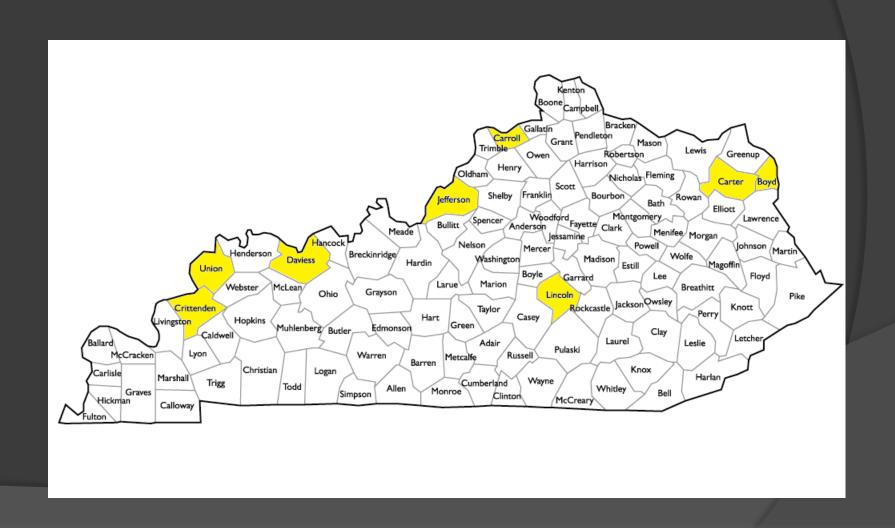


#### Private-Public Market



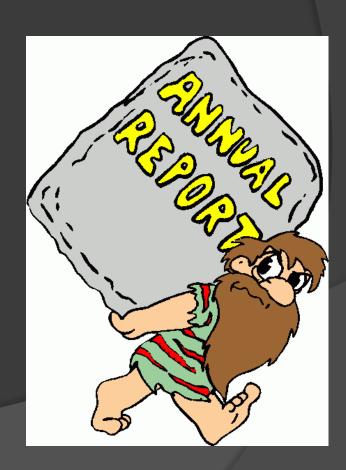
- Private market handles 73%
- Public (Amnesties) 27%
- If private markets decrease, state amnesties do not have enough funds to handle generation
- Processor location key to transportation costs

# Kentucky Tire Processors



## Report Frequency

- Law requires annual
- Every two years better
  - Matches budget cycle



#### Contributors:

George F. Gilbert, P.E.
Environmental Engineer Consultant
Director's Office
Division of Waste Management
(502) 564-6716
george.gilbert@ky.gov



Terry Gray
TAG Resource Recovery
Houston TX

#### Other Contributors:

Ricky Solomon, Supervisor
Recycling Section
Recycling and Local Assistance Branch
Division of Waste Management



Louanna Aldridge, Supervisor
Program Development Section
Program Planning and Administration Branch
Division of Waste Management

#### Other Contributors:

Frederick "J.R." Holt
Recycling Section
Recycling and Local Assistance Branch
Division of Waste Management

Lisa Evans
Local Assistance Section
Recycling and Local Assistance Branch
Division of Waste Management



• Questions?

For more info & references see "2012 Kentucky Waste Tire Program Report" at <a href="http://waste.ky.gov/RLA/Waste%20Tires/Pages/default.aspx">http://waste.ky.gov/RLA/Waste%20Tires/Pages/default.aspx</a>

